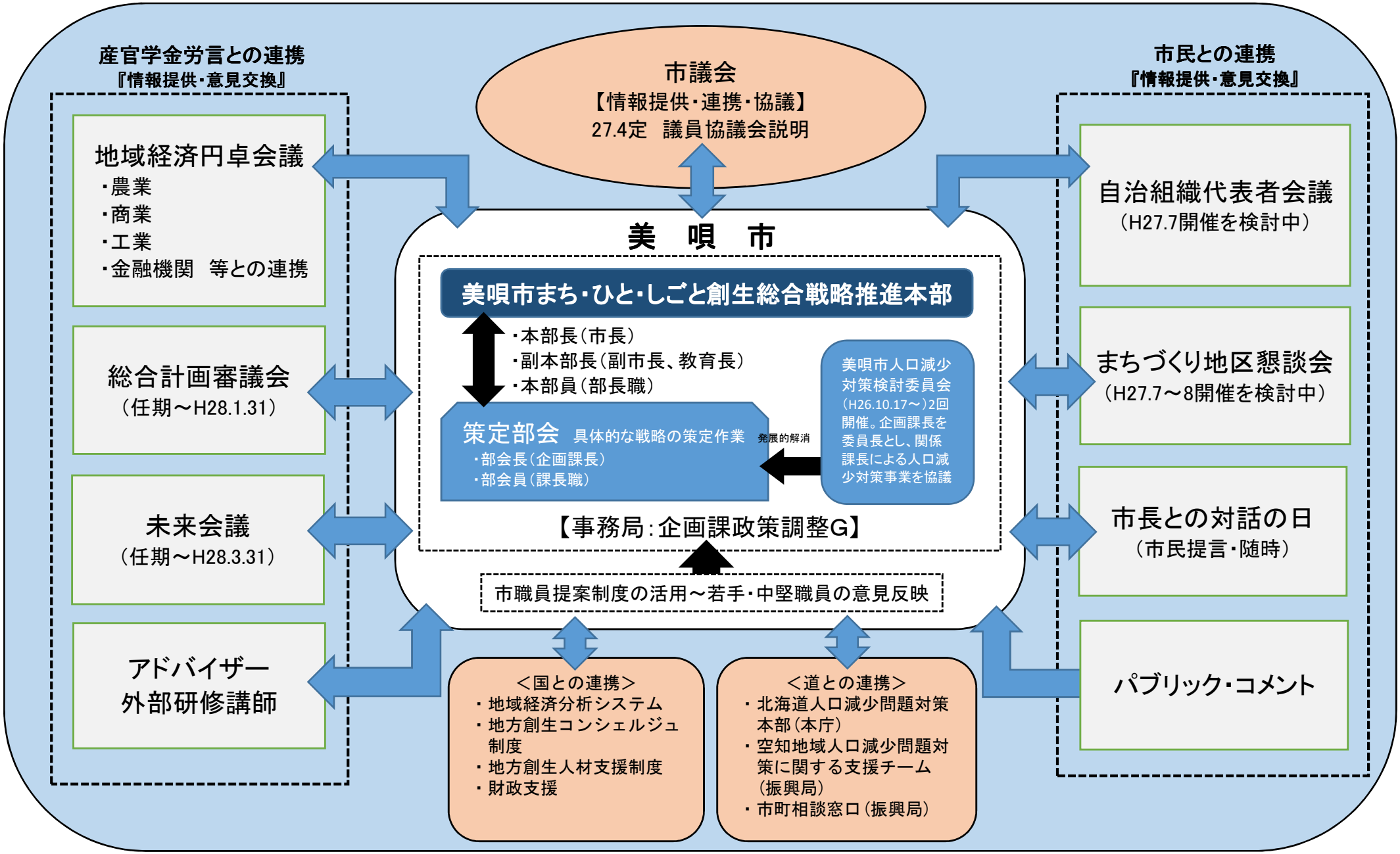美唄市まち・ひと・しごと創生総合戦略の策定体制イメージ